

technique could not be applied to relations between Israel and the Arab States.

Sir Anthony Eden realises that the problem may seem even more difficult than was the Trieste problem. A number of countries are concerned and the vital interests of some of them are at stake. But it will be remembered how intractable the Trieste problem used to be considered. Sir Anthony Eden does not propose to suggest now what might be the main elements of a solution of the Arab-Israel dispute. Indeed, it seems to him that the first task ought to be precisely that of working out these elements together. When we have reached agreement on that we could go on to consider the methods to be used.

Mr. Shuckburgh, who is in charge of Middle Eastern Affairs in the Foreign Office, is at present visiting the area, and it is hoped that when he returns to London on December 14, he may have some valuable suggestions to make. Would the Secretary of State consider sending one of his experts from the State Department to London to join forces with Mr. Shuckburgh as soon as he returns and to work out with him the main ingredients of a solution of all these problems for consideration by our two Governments? We could then determine how to proceed with the Arabs and the Israelis with a view to their accepting our solution; it might be necessary at this second stage to retain some form of joint machinery, as in the case of Trieste, to control the whole operation. This could be either in Washington or in London.

We would, of course, have to keep the French generally informed of our plans. But Sir Anthony Eden would hope that we might be able to avoid having them closely associated with us in their detailed discussion and execution.

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