

dures of appeal by either party to local commander agreements to MAC, chief of UNTSO, and possibly UNSYG, in cases where it is claimed other party not implementing agreements in good faith; (f) strengthening of UNTSO by staff which could cooperate with police of both sides in implementing local commander agreements.

Embassy also suggests reaffirmation, strengthening and spelling out of tripartite guarantee of present Israel-Arab border. It would help relieve border tension by lessening sense of need of military measures by respective countries along border which sometimes leads to exchange of fire like that recently on Israel-Syrian border. It would also lessen IG compulsion take measures to counteract Israel public's nervousness resulting from hostile declarations of Arab leaders and prospective change in balance military power in area from Egyptian control Suez base and US program of arms aid.

RUSSELL

No. 801

684A 4-1754: Telegram

*The Ambassador in Jordan (Mallory) to the Department of State*¹

TOP SECRET

AMMAN, April 17, 1954—5 p. m.

429. Reference Department telegram 407.² Viewed from Amman, there are only two avenues for easing Israeli-Jordan tensions. First is deep changes which may occur as result Turkey, Pakistan Agreement, especially if Iraq, and possibly others join. However, local deterioration too rapid permit waiting upon evolution regional improvements. Second is bringing such strong pressure on both countries as cause some cooperation. Since matter already in United Nations Security Council, its consideration there must presumably be completed. However, this means, unreinforced by concurrent Anglo-American action, can, on one hand, result in little progress, and on other, almost certain engender increasing Jordan reliance on Russia and weakening position of West.

In spite of mutual hatred and internal dissensions, strong and wise leadership in Israel and Jordan might lead to composure differences, viz. Smyrna massacres and subsequent composure by 1931. Domestic tensions within two countries appear poorly bridled. Jordan Government of past year has maintained itself by acceding to every pressure and stoking the fires of intransigence. Prime

¹ Repeated to Tel Aviv, Damascus, Jerusalem, London, Paris, Baghdad, Beirut, Jidda, and Cairo.

² Document 796.