

ment along lines of Turco-Pakistani pact. Nuri expressed willingness sign immediately but Menderes felt agreement should not be signed until he returns Nuri a visit at Baghdad next January.

Prime Ministers agreed Iraqis should approach Pakistanis also for bilateral agreement and that Turks should approach Syrians. Turks also during course of exchange of visits between Turk and Egyptian Prime Ministers in next few weeks will attempt obtain Egyptian support of program. Menderes explained to me that phasing of steps to be taken will be: 1. His forthcoming visit to Prime Minister of Egypt in Cairo third week in November; 2. Nasir's return visit to Turkey in December; 3. Menderes visit to Nuri at Baghdad in January; and 4. If moment favorable, Menderes visit to Syria following visit to Iraq. Iraqis undertake to sound out Shah re eventual participation Iran but do not believe precipitate action advisable and preferable await reorganization of Iranian armed forces. Menderes believes this series of steps undertaken over period of next six months will establish pattern of Middle East defense in manner particularly satisfactory to US and UK and will bring problem of Israeli-Arab relations into better perspective with hope of establishing *modus vivendi* on basis Israeli agreement forego unlimited immigration, internationalization of Jerusalem and establishment of boundaries with Arab neighbors along cease-fire lines. In return Arab States will negotiate peace and abandon boycott. Prime Minister added he is informing British Ambassador of his conversations with Nuri in practically same detail given me in order allay any possible British suspicions. He feels complete honesty and frankness on his part with British is essential. He requests Department give him indication its thinking concerning substance foregoing conversations before he leaves for Egypt next month. ³

WARREN

³ Circular telegram 211, Oct. 27, not printed, was sent to Amman, Ankara, Baghdad, Beirut, Cairo, Damascus, Jidda, Karachi, London, Paris, Tehran, and Tel Aviv. It requested comments on telegram 441, particularly Nuri Said's version of his talks with Menderes. The Embassy in Turkey was requested to explain, if possible, the reasons Menderes discouraged Nuri Said from signing the Turkish-Iraqi agreement until after his visit to Baghdad in January. (780.5/10-2754)

For replies to circular telegram 211, see the editorial note, *infra*.

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Editorial Note

Replies to circular telegram 211, October 27, requesting comments on telegram 441 from Ankara, are in Department of State